



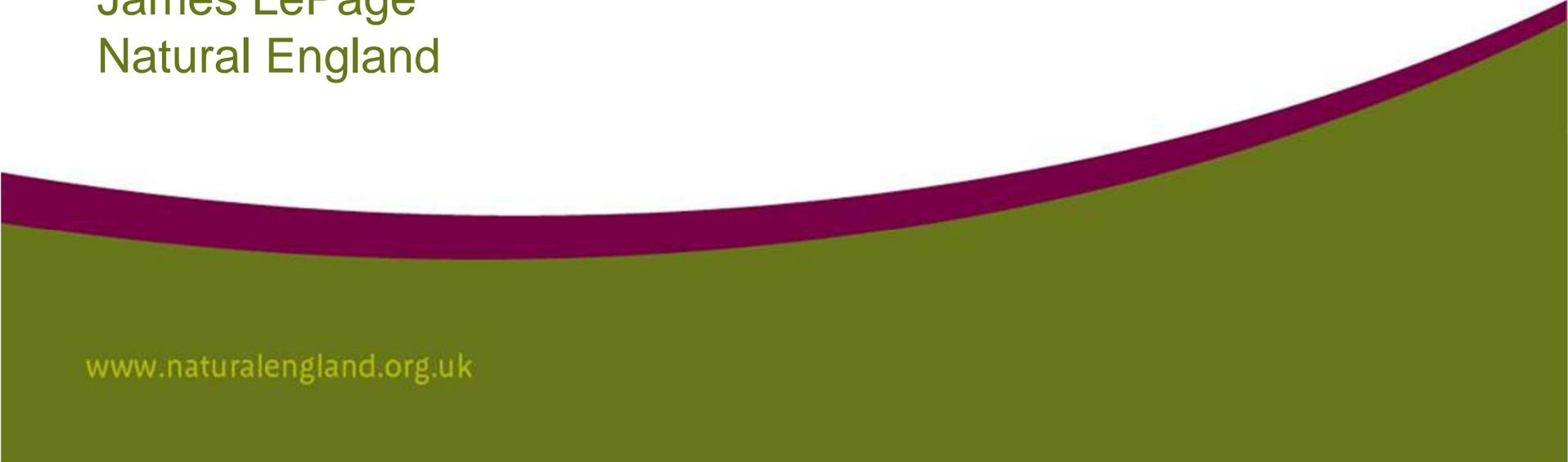
# Funding for Environmental Land Management



NATURAL  
ENGLAND

## MoorLIFE Conference, November 2010

James LePage  
Natural England



[www.naturalengland.org.uk](http://www.naturalengland.org.uk)

# Content



- How much money is needed?
- What funding is there for upland management?
- CAP Structure – Pillar 1 and 2 Funding
- Agri-environment Schemes, structure, current uptake
- Comprehensive Spending Review
- The future for CAP and Implications
- Other mechanisms for funding to complement ES

# How much money is needed?



Estimated annual cost of AES options to deliver environmental objectives (£ m)

	England
Biodiversity	624.4
Landscape	107.3
Climate change mitigation	172.9
Flood risk management	43.2
Farmland historic environment	9.1
Soil quality	94.6
Water quantity	69.5
Resource protection	99.1
Public access	38.0
<b>Total</b>	<b>1,258</b>

LUPG Report 2009 “Estimating the Scale of Environmental Land Management Requirements for the UK”

Costs based on applying agri-environment type options.

# How much money is needed?



## Upland cost estimates for England:

- Blanket Bog: **£8.9m** per year
- Purple moor grass and rush pasture: **£0.8m** per year
- Annual spend on Agri-environment **£469 m** per year (2009-10)



# What funding is available for land management?



- **European Union Common Agriculture Policy (CAP)**
  - Single Payment £1.63bn /year
  - Agri-environment schemes (UK match funded)
  - Other CAP Rural Development funding, e.g. Delivered by RDAs
- **European LIFE funds**
- **Exchequer Funding** - funding for SSSI where ES cannot operate.  
National Park funds
- **OffWat PR09** (and future PR14) funds
- **NGO's and charities** RSPB, Wildlife Trust, NT
- **Private land purchase**
- **Heritage Lottery Fund**

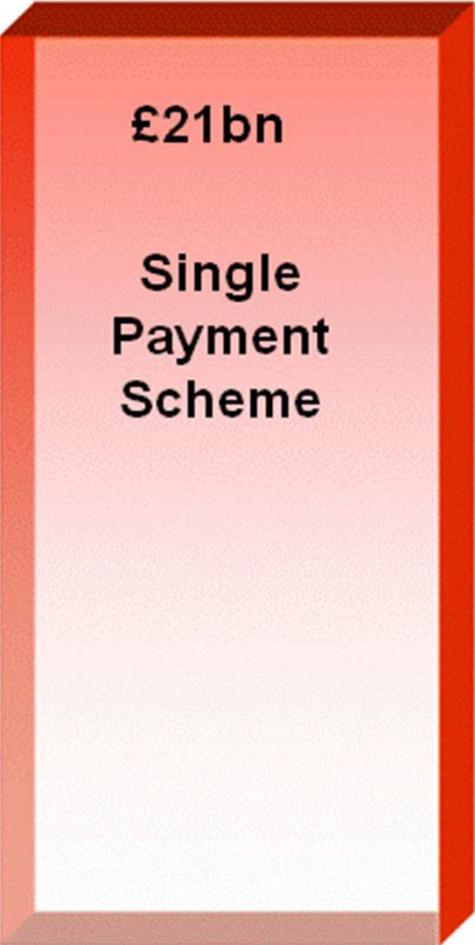


## **Common Agriculture Policy funding** Single Payment and Agri-environment

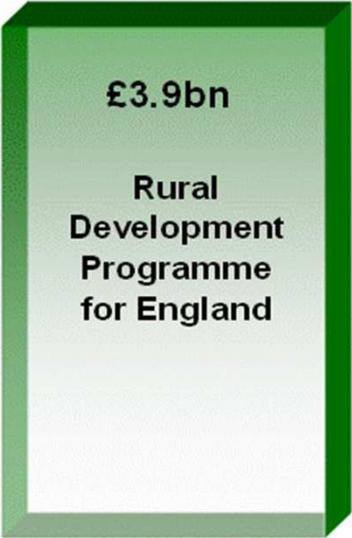
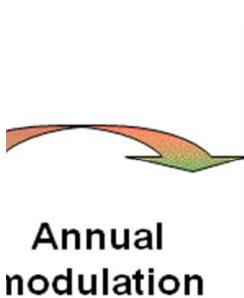
# Current CAP Structure



## Pillar I

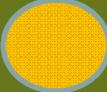
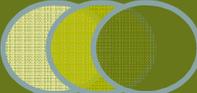


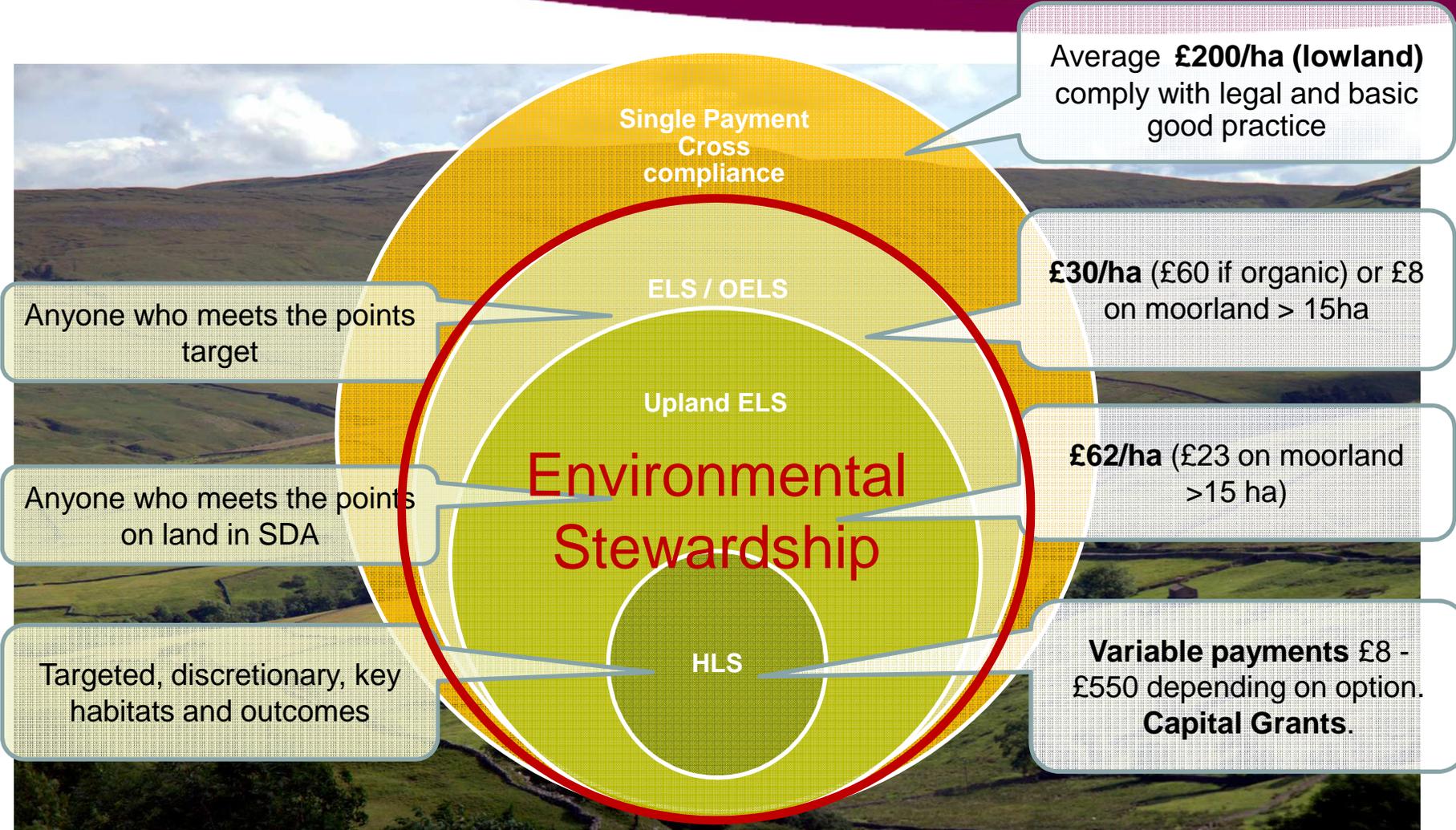
## Pillar II



- Axis
- I. Improving Competitiveness
  - II. Agri-environment
  - III. Quality of life in rural areas
  - IV. LEADER
- 80%

# Layers of CAP funding for a farm

 CAP Pillar 1  
 CAP Pillar 2
 



# Potential for Conservation management

## Pillar 1 – The Single Payment



- Evolved in 2005 from previous direct payments for production support. **By far the largest payment for farming £1.6bn / year**
- Cost of complying with rules beyond the law accounts for less than 2% of payments. **Sets the environmental baseline**

*High uptake – low environmental impact – generic – inflexible*



## Pillar 2 - Agri-environment



- **Voluntary** management **contracts – 5 or 10 year**
- For **land managers**, commonly farm owners or tenants
- A **financial incentive**, combined with advocacy and advice, to manage land for environmental outcomes.
- A form of government sponsored, **multi-objective payments for ecosystems services.**
- Worth over **£400m in payments per year**



# Agri-environment Uptake (to end October 2010)

## UAA Coverage

Scheme	No. of agreements	Area (ha)	% of UAA
CSS	8,574	274,654	3.0
ESA	6,524	425,333	4.6
ELS (including organic)	42,351	5,686,269	61.2
Freestanding HLS	815	108,018	1.2
Total	58,264	6,494,274	69.9

Around 73% of  
SDA land in  
England is in  
agri-environment

## Uplands Entry Level Scheme Coverage

No. of UELS agreements	UELS Area (ha)	% of SDA under UELS
2,793	325,958	25.1%

## HLS Coverage

No. of HLS agreements	HLS Area (ha)	% of UAA under HLS
6,665	757,430	8.2%

# ES in the Uplands



- Many **ESA** and **CSS** agreements still to expire – **701,980 ha** in 2013-14 of which ESA account for 61%
- **Uplands ELS** replaced the HFA in 2010. Over 2800 agreements in place.
- Aim for **80% of the uplands by 2015**, which would mean spending over **£25 million per year compared with £23.7 m under the HFA**



## Example HLS Moorland Options



- **HL8/9 Maintenance or restoration of rough grazing for birds £80**
- **HL9/10 Maintenance or restoration of moorland £40 per ha** to maintain or restore moorland habitats to benefit upland wildlife, retain historic features and strengthen the landscape character.
- **HL11 Creation of upland heathland £60 per ha** aims to create dwarf-shrub communities in upland moorland areas
- **Supplements** for management of heather, gorse and grass by burning, cutting or swiping, moorland re-wetting
- **Fencing and grip blocking**, can be funded by a Capital Works Plan

## Other benefits of agri-environment schemes



Recent independent studies have shown that ES benefits the wider local economy:

- **HLS** : every £1 spent generates another £1.43 for local economy
- **ES** as a whole **helps to maintain employment**, both on and off farms.





# Comprehensive Spending Review

[www.naturalengland.org.uk](http://www.naturalengland.org.uk)

# Comprehensive Spending Review and ES



- **By 2013/14 we will be spending 83% more on HLS** than currently.
- **Short term pause to HLS delivery** - No new HLS agreements can go live before is 1 April 2011.
- ***HLS remains open for business*** - will maintain outcomes through targeting.
- **(O)ELS and Uplands ELS remain open to farmers as before**



# The Future of Environmental Stewardship



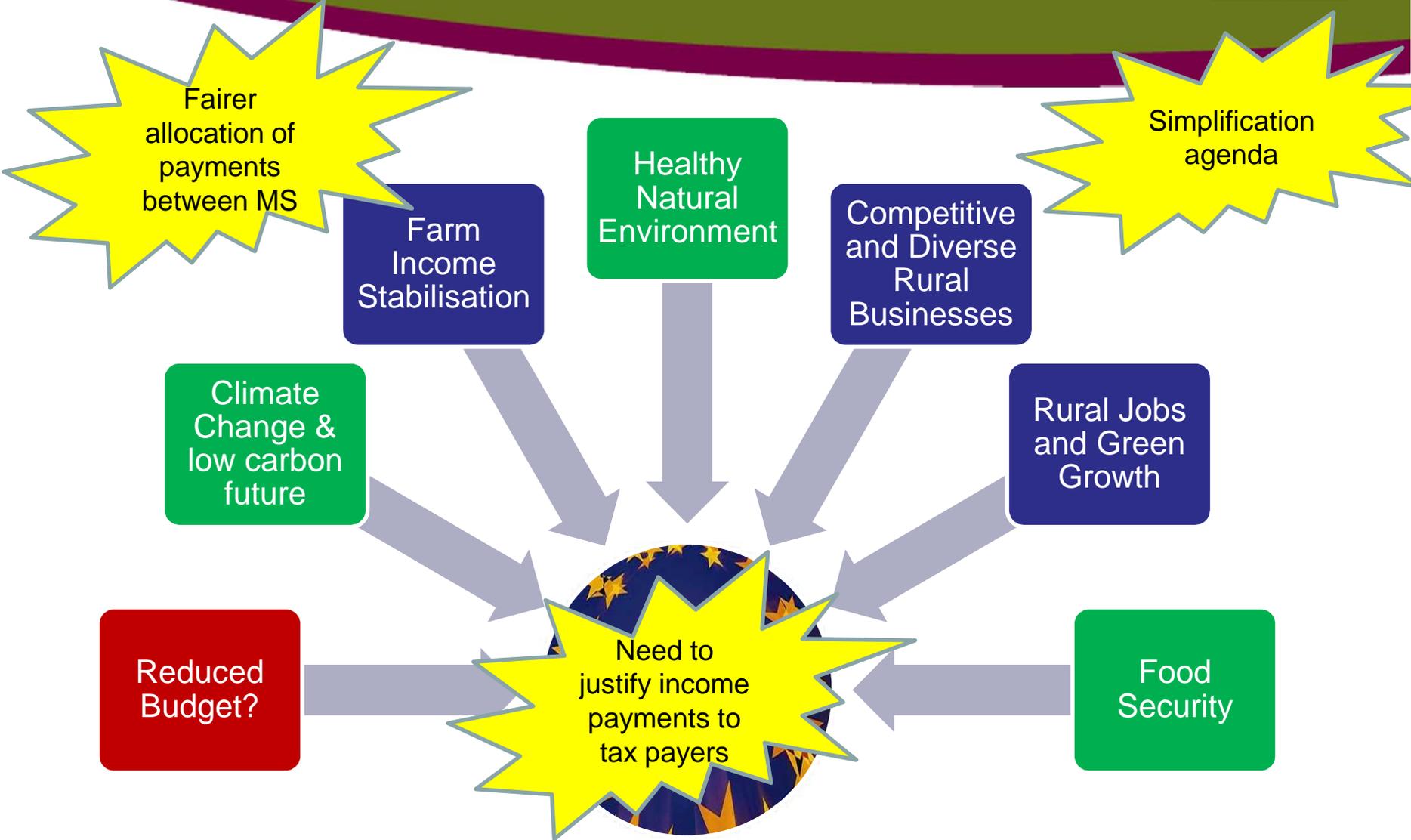
- **Short to medium term:**
  - Jim Paice has asked Defra and Natural England to look at ways of making ES more effective.
  - NFU, along with other farming and environmental bodies has fed ideas into this process, due to report next spring
  - We are looking at ways of working more closely with FC & EA
- **Medium to long term:**
  - The debate over CAP reform is in full swing.
  - The EU Budget Review White Paper.
  - Both emphasise using CAP to support Environmental Public Goods



## Changes to European Funding from 2014

[www.naturalengland.org.uk](http://www.naturalengland.org.uk)

# Why Change the CAP in 2014?



# The European Commission's proposals



The leaked proposals suggest three ways forward:

- **Little change to present**
- **Greening Pillar 1 – the middle way?**
- **Abolition of income support and Pillar 1**  
(UK / LUPG Vision).

The Commission clearly have a preference for the “middle way”

This is ***only a leak*** and only an opening move in a long and complex negotiation across Europe

We won't know the detailed rules until quite close to the start of the next programme. **Negotiations could drag on well into 2013.**

# Implications for ES?



Can only guess at the moment – prepare for different scenarios e.g.

- Any increase in the environmental requirements for Pillar 1 **could alter the baseline for Environmental Stewardship.**
- **LFA payments moved to Pillar 1** (now only used for ESA and CSS agreement holders who cannot join UELS)?



# Risks and Opportunities – personal view



## Opportunities from “Greening” P1

- Enable Pillar 1 to deliver more for the environment?
- Could lead to simplification (equally could be more complex!)?
- New opportunities to support climate change mitigation and adaptation and linkage with agri-environment?

## Risks:

- Upheaval for our scheme structure, as the P1 baseline changes
- A greener P1 could make any AES in P2 less attractive?
- Greater focus on risk management, innovation and competition in Pillar 2 risks less cash for environmental land management (AES)?



## Other Mechanisms?

## Other sources of incentives / funds



- **Payments for Ecosystem Services** Natural England has 3 pilots
- **Biodiversity Offsets** (Conservation Banking) – RSPB est £53m
- Others that could show promise:
  - **Industry Farm Assurance** (standards) schemes
  - **Covenants**
- Remember the potential of **existing regulation** (UK and EU) – but further regulatory approaches not likely
- RSPB have proposed **taxes** for fertilisers, pesticides and peat

# Questions

